

## Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00 INRE-00

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P R 101815Z APR 75

FM USDEL SALT TWO GENEVA

TO SECSTATE WASHDC PRIORITY 2546

INFO AMEMBASSY MOSCOW

S E C R E T SALT TWO GENEVA 0140

EXDIS/SALT

DEPT ALSO PASS DOD

SPECAT EXCLUSIVE FOR SECDEF

E.O. 11652: XGDS-1

TAGS: PARM

SUBJECT: COMMENTS ON JOHNSON-SEменов PRIVATE MEETING APRIL

10 (SALT TWO-605)

1. AT OUR PRIVATE MEETING TODAY, SEMENOV LED OFF BY LONG STATEMENT (OF WHICH HE LEFT ME A COPY, FULL TEXT OF WHICH WE WILL TRANSMIT BY SEPTTEL) REFERRING TO THEIR NON-TRANSFER ARTICLE XII AND THEN "UNDER INSTRUCTIONS" MAKING REPRESENTATION TO ME WITH RESPECT TO US "ASSISTANCE TO SOME THIRD COUNTRIES IN DEVELOPING ROCKETS WHICH COULD BE USED AS NUCLEAR WEAPON DELIVERY VEHICLES." HE THEN WENT ON "BY EXAMPLE" TO REFER TO OUR SPACE PROGRAM WITH JAPAN, CALLING TO "EXTENSIVE ASSISTANCE" FROM THE US TO JAPAN IN ROCKET BUILDING. HE SAID THAT THERE WAS NO GUARANTEE THAT THE BOOSTER ROCKETS FOR SPACE CRAFT WHICH THE US WAS ASSISTING JAPAN IN DEVELOPING AND WHICH HAD CAPABILITIES EXCEEDING THOSE OF MINUTEMAN III WOULD NOT BE USED AS STRATEGIC WEAPON DELIVERY VEHICLES. "IT IS QUITE OBVIOUS THAT SUCH A DEVELOPMENT OF EVENTS COULD HAVE MOST SERIOUS CONSEQUENCES FROM THE STANDPOINT OF THE OVERALL STRATEGIC SITUATION. IN THE VIEW OF THE SOVIET SIDE SUCH ACTS OF THE US CANNOT BE REGARDED

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AS COMPATIBLE WITH THE OBJECTIVES OF THE UNDERSTANDING ON THE

LIMITATION OF STRATEGIC OFFENSIVE ARMS".

2. IN RESPONSE TO MY QUERY, HE SAID THAT HE DID NOT KNOW WHETHER THE SAME REPRESENTATION WAS ALSO BEING MADE IN EITHER MOSCOW OR WASHINGTON. I SAID THAT AS A PRELIMINARY RESPONSE, THE SUBJECT THAT HE HAD RAISED OF OUR SPACE COOPERATION WITH JAPAN WAS ONE WITH WHICH I WAS PERSONALLY VERY FAMILIAR AND I WAS SURPRISED THAT HE RAISED THIS AS AN EXAMPLE UNDER "NON-TRANSFER". THE JAPANESE PROGRAM HAD, FROM ITS OUTSET, BEEN CLEARLY DEFINED BY BOTH GOVERNMENTS AS FOR PEACEFUL USES ONLY. AS HIS TECNHIANS COULD TELL HIM, ROCKETS FOR SPACE PROGRAMS, ESPECIALLY IN THEIR PROPELLANTS AND GUIDANCE SYSTEMS, WERE QUITE DISTINCT FROM THOSE USEFUL FOR MILITARY PURPOSES, THE US SPACE COOPERATION WITH JAPAN IS ENTIRELY CONFINED TO THE FORMER TYPE. IN THIS MODERN DAY IT IS CLEAR THAT ANY ADVANCED COUNTRY WOULD SEEK TO DEVELOP CAPABILITIES IN SPACE, AND IT WAS AS USELESS TO SAY AT THIS STAGE THAT OTHER COUNTRIES SHOULD NOT DEVELOP SPACE CAPABILITIES AS IT WOULD HAVE BEEN 25 YEARS AGO TO SAY THAT THEY SHOULD NOT DEVELOP JET ENGINE CAPABILITIES BECAUSE SUCH ENGINES MIGHT HAVE MILITARY USES. I POINTED OUT THAT EUROPE ALSO HAD A PEACEFUL SPACE PROGRAM IN ELDO. I SAID THAT IF THE SOVIET PURPOSE IN PROPOSING A NON-TRANSFER ARTICLE IN NEW AGREEMENT WAS TO PREVENT US COOPERATION WITH OTHER COUNTRIES IN PEACEFUL SPACE PROGRAMS, I THOUGHT IT WOULD BE VERY ILL RECEIVED IN WASHINGTON.

3. WITH REGARD TO OTHER ASPECTS OF SOVIET PROPOSAL ON NON-TRANSFER, I REFERRED TO HIS MENTION OF ABM TREATY AND SAID, AS HE KNEW, WE HAD SPECIFICALLY SAID NON-TRANSFER CLAUSE IN THAT TREATY DID NOT CREATE A PRECEDENT FOR OTHER AGREEMENTS, BUT THAT AT SUITABLE TIME IN FUTURE I WOULD BE PREPARED TO ADDRESS MYSELF FURTHER TO QUESTION. I SAID THAT IF THERE WAS ANYTHING FURTHER TO SAY ON OUR SPACE COOPERATION WITH JAPAN I WOULD BE IN TOUCH WITH HIM.

4. THE REMAINDER OF HIS PRESENTATION WAS DEVOTED TO ARTICLE VIII (ASM ON AIRCRAFT OTHER THAN BOMBERS) AND ARTICLE IX (ICCMS, SEABASED CRUISE MISSILES, ETC.). I SAID I WOULD BE PREPARED TO DISCUSS THESE MATTERS FURTHER WITH HIM AT SOME SUBSEQUENT MEETING.

JOHNSON

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## Message Attributes

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**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NUCLEAR ARMS CONTROL, NUCLEAR PROLIFERATION, SALT (ARMS CONTROL), ARMS CONTROL MEETINGS, NUCLEAR DELIVERY VEHICLES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 10 APR 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** GarlanWA  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** X1  
**Errors:** N/A  
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**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** GarlanWA  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 23 APR 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <23 APR 2003 by GarlanWA>; APPROVED <17 JUL 2003 by GarlanWA>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** COMMENTS ON JOHNSON-SEMOV PRIVATE MEETING APRIL 10 (SALT TWO-605)  
**TAGS:** PARM, US, UR  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006